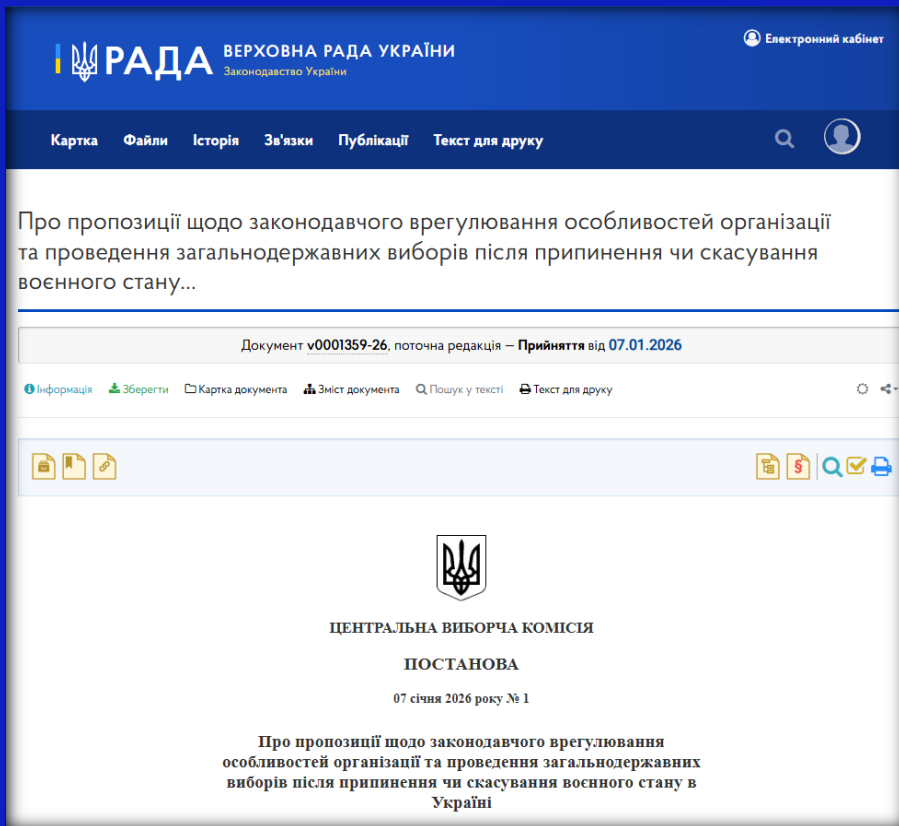


Ensuring the Implementation of Active Suffrage of Ukrainian Citizens Abroad: Challenges and International Experience

Natalia Mamchenko,
Research Service of the Verkhovna
Rada of Ukraine



РАДА ВЕРХОВНА РАДА УКРАЇНИ
Законодавство України

Електронний кабінет

Картка Файли Історія Зв'язки Публікації Текст для друку

Про пропозиції щодо законодавчого врегулювання особливостей організації та проведення загальнодержавних виборів після припинення чи скасування воєнного стану...

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ЦЕНТРАЛЬНА ВИБОРЧА КОМІСІЯ

ПОСТАНОВА

07 січня 2026 року № 1

Про пропозиції щодо законодавчого врегулювання особливостей організації та проведення загальнодержавних виборів після припинення чи скасування воєнного стану в Україні

The proposals were presented in the form of the draft Law of Ukraine

“On the Specificities of Organizing and Conducting National Elections Following the Termination or Lifting of Martial Law in Ukraine”

Проект

ЗАКОН УКРАЇНИ
Про особливості забезпечення організації та проведення загальнодержавних виборів після припинення чи скасування воєнного стану в Україні

Верховна Рада України, зважаючи на негативні наслідки широкомасштабної збройної агресії російської федерації проти України, з метою забезпечення реалізації гарантованих [Конституцією України](#) виборчих прав громадян України приймає цей Закон, що визначає особливості організації і порядку проведення виборів Президента України та виборів народних депутатів України після припинення чи скасування воєнного стану в Україні.

The Working Group on the preparation of comprehensive legislative proposals regarding the specificities of the procedure for organizing and conducting elections during a special period and/or post-war elections in Ukraine



Introduction of
Active Voter
Registration

Creation of
Additional Polling
Stations Abroad

Extension of Voting Time
in the Out-of-Country
Electoral District



According to data previously released by the CEC, more than 5 million Ukrainian voters are currently residing abroad.

Eurostat reports that over 4 million Ukrainian citizens who left the country following Russia's full-scale invasion are currently benefiting from temporary protection in EU Member States.

At the same time, as of 31 December 2025, fewer than 400,000 voters had an electoral address registered abroad in the State Voter Register, including those recorded through consular registration.

Introduction of Active Voter Registration

The draft law prepared by the CEC introduces a mechanism of **active voter registration** designed to estimate the number of voters intending to vote in a particular region of a foreign country.

The primary purpose of this mechanism is to support decisions on the establishment of **additional polling stations abroad**.

Under the proposed approach, registration would be voluntary and initiated by the voter. Importantly, it would not change the voter's electoral address.

Applications could be submitted directly to the relevant voter registration authority or through a Ukrainian diplomatic mission abroad, either in paper or electronic form, including via the **Diia Portal**.



Державні послуги онлайн

Пошук Дія.АІ

Назва послуги або життєва ситуація



Наприклад: відкрити ФОП або Підприємництво



Moldova

Prior to the national elections, the Central Election Commission of Moldova launched a preliminary registration process for citizens abroad on the 'Înregistrare Prealabila' platform.

Voters were required to fill out an online form providing their personal identification details and exact location abroad.



Romania

Romanian citizens residing abroad who wished to vote outside the country by mail or at a polling station could register in the Electoral Register as voters abroad.

For this purpose, an online form was introduced on the 'Vot Strainatate' portal, administered by the Permanent Electoral Authority of Romania.

The screenshot shows the website of the Permanent Electoral Authority of Romania (AEP). The header includes the AEP logo, the text "AUTORITATEA ELECTORALĂ PERMANENTĂ", and navigation links for "fiipregatit.ro", "RO EN", "DESPRE NOI", "PRESA", "FINANȚARE PARTIDE", "LEGISLAȚIE ELECTORALĂ", "ACREDITĂRI", "ADEVERINȚE", and "RELATII EXTERNE". The main content area is titled "Comunicate de presă" and contains a breadcrumb trail: "Acasă > Comunicate de presă". A button labeled "Mergeti inapoi" is visible. The main text of the press release states: "Comunicat de presă privind începerea înregistrării alegătorilor români aflați în afara țării pe portalul www.votstrainatate.ro pentru alegerile pentru Președintele României din acest an". The body text explains that the AEP informs citizens that starting from **today, January 20, 2025**, they can register online on the portal. The portal has two sections: "Alegător în străinătate la o secție de votare" and "Alegător în străinătate prin corespondență". A deadline is set for 11:00 on the website. The registration form requires personal details, address, and proof of identity and residence. The registration deadline is **March 20, 2025, at 23:59**.

Poland

In Poland, the e-Wybory system was introduced – an electronic service that allows voters residing abroad to register for inclusion in the voter register remotely.

This service is not intended for online voting in elections.

Applications for inclusion in the voter list could be submitted in three ways: via the e-Wybory service; in person or by mail by submitting a paper application with a handwritten signature; or by email by sending a scan/photo of the application with a handwritten signature to the email address of the consular office.

The screenshot shows the gov.pl website interface. The main content area features a news article titled "Polska w Singapurze" with a sub-headline "Uruchomienie systemu e-Wybory - zgłoś się do spisu wyborców za granicą". The article is dated 10.04.2025 and includes a banner image with the text "WYBORY PREZYDENTA RP 2025 ZA GRANICĄ" and the logo of the Ministry of Foreign Affairs. The article text states that the system for the 2025 Presidential Election will be available for Polish citizens abroad starting on April 9, 2025, and that registration will be possible up to 5 days before the election on May 13, 2025. The left sidebar contains navigation links such as "Strona główna", "Rada Ministrów", and "Usługi dla obywatela".

Creation of Additional Polling Stations Abroad

An important issue remains the number of polling stations currently existing on the territory of Ukraine's embassies and consulates abroad. According to the CEC, there are 104 of them in total.

According to the Chairman of the Central Election Commission, the capacity of a polling station is 4,000–5,000 voters under intensive operation, whereas, for example, in Poland, there are more than 900,000 voters who are citizens of Ukraine, but only 5 diplomatic institutions





Moldova

For the parliamentary elections held in September 2025, the Moldovan authorities approved the establishment of 301 polling stations in 41 countries, including four polling stations designated for postal voting

Romania

During the 2025 presidential elections, Romania opened a record number of polling stations abroad - 965 in total.

The highest numbers were located in Italy and Malta, with 161 polling stations
Spain - 147

the United Kingdom - 108

France and the Principality of Monaco - 69

Moldova - 64

the United States - 50

Belgium - 29

the Netherlands - 23



Poland

Under the Regulation of the Minister of Foreign Affairs of Poland of 2 April 2025 on the establishment of voting districts for the election of the President of the Republic of Poland for Polish citizens residing abroad, 508 out-of-country polling stations were established.

This represents the largest number of polling stations abroad in the history of Polish elections.



DZIENNIK USTAW RZECZYPOSPOLITEJ POLSKIEJ

Warszawa, dnia 8 kwietnia 2025 r.

Poz. 462

ROZPORZĄDZENIE MINISTRA SPRAW ZAGRANICZNYCH¹⁾

z dnia 2 kwietnia 2025 r.

w sprawie utworzenia obwodów głosowania w wyborach Prezydenta Rzeczypospolitej Polskiej w 2025 roku dla obywateli polskich przebywających za granicą

Na podstawie art. 14 § 2 ustawy z dnia 5 stycznia 2011 r. – Kodeks wyborczy (Dz. U. z 2025 r. poz. 365) zarządza się, co następuje:

§ 1. 1. Tworzy się obwody głosowania w wyborach Prezydenta Rzeczypospolitej Polskiej w 2025 roku dla obywateli polskich przebywających za granicą.

2. Wykaz obwodów, o których mowa w ust. 1, z podaniem ich numerów oraz wskazaniem siedzib obwodowych komisji wyborczych, jest określony w załączniku do rozporządzenia.

§ 2. Rozporządzenie wchodzi w życie z dniem następującym po dniu ogłoszenia.

Minister Spraw Zagranicznych: *R. Sikorski*

Formation of Precinct Election Commissions at Out-of-Country Polling Stations

The draft law prepared by the CEC provides for the possibility of including diplomatic service officials in the composition of precinct election commissions at out-of-country and additional out-of-country polling stations upon nomination by the Ministry of Foreign Affairs of Ukraine.

At a meeting of the relevant subgroup of the Working Group, it was proposed that the Ministry of Foreign Affairs of Ukraine submit nominees to the precinct election commission of each out-of-country polling station in numbers sufficient to ensure the immediate formation of the commission with the full membership prescribed by the Election Code of Ukraine.



Extension of Voting Time in the Out-of-Country Electoral District

During the preparation of legislative proposals, various options for expanding opportunities for Ukrainian citizens abroad to exercise their voting rights have been considered, given the large number of voters and limited organizational resources. These options include the possible introduction of multi-day voting.

Should ballots be counted after the end of the first day of voting?

When should election commission members conclude their work if voting is conducted over several days?

And how can the secure storage of ballots be ensured during periods when the polling station is closed?



Thank you for your attention